LOCAL EDUCATION AGENCY (LEA) INDIRECT COST PROCEDURCES

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A. Introduction

The State Superintendent of Public Instruction or her/his designated representative is the delegated authority to establish indirect cost rates for their Local Education Agencies (LEAs) in their state.

These LEA rates will serve as the sole basis for budgeting and allocating indirect cost reimbursement under Federal programs.

The application of LEA indirect cost rates is binding on all Federal agencies.

The Arizona Department of Education (ADE) negotiates with the U. S. Department of Education (USDOE) to confirm approval and acceptance of the methodology policy and procedures ADE will use in establishing indirect cost rates for its LEAs.

This Local Education Agency – Delegation Agreement is approved through 6/30/07.

These rates are for use in the award and management of Federal contracts, grants and other assistance arrangements governed by Office of Management and Budget (OMB).

The cost principles and standards for determining the allowable costs of federally funded grants administered by state and local governments are established by the OMB Circular A-87.

Education Department General Administrative Regulations (EDGAR) are the governing USDOE guidelines and statutes dealing with education and federal grants.

B.	Authority
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	Fodoral Oversight Authority
	Federal Oversight Authority
	U. S. Department of Education (USDOE) is the cognizant agency for ADE.
	USDOE reviews and approves the LEA Indirect Cost Plan implemented by ADE.
	Regulatory Authority
	ADE must follow the Office of Management and Budget (OMB) Circular A-87
	regarding cost principles for federal awards.
	OMB Circular A-87 provide cost guidance to determine allowable costs and how
	costs are classified.
	Code of Federal Regulations 34 CFR Parts 74, 75, 76, 78, 79, 80, and 81 are the
	federal statutory regulations dealing with federal education grants and awards.
	Code of Federal Regulations 34 CFR Part 74 sets forth provisions to allow State
	Education Agencies and Local Education Agencies to claim indirect costs
	associated with federal programs through the use of an indirect cost rate. ADE
	follows the Education Department General Administrative Regulations (EDGAR)
	34 CFR Parts 75.561 and 76.561 (b) and (c).
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	ADE is the cognizant agency for school districts, charter holders, and county
	school superintendent offices. ADE calculates and issues indirect cost rates to
	these entities annually in compliance with the LEA Indirect Cost Plan.
	mass shares admissing in compliance with the 2211 meneet cost I tall.
	ADE can issue indirect cost rates to entities that have another federal agency as
	their cognizant agency. These include non-profits, universities and colleges, other
	state agencies, and local governments.
L	state agencies, and rotal governments.

	ADE	Arizona Department of Education.
	AFR	Annual Financial Report filed by school districts and
		charter holders pursuant to A.R.S. 15-904.
	ARS	Arizona Revised Statutes.
	Award	Financial assistance that provides support or stimulation to
		accomplish a public purpose. Awards include grants and
		other agreements in the form of money or property, in lieu
		of money, by the Federal Government to an eligible
		recipient.
	Awarding Agency	(1) With respect to a grant, the Federal agency, and (2)
		with respect to a subgrant, the party that awarded the
	D (D: (C ())	subgrant.
	Base (Direct Costs)	The accumulated direct costs used to distribute indirect
	Commy Fourword	costs to individual Federal awards. The difference between the estimated costs and the actual
	Carry Forward	costs is carried forward as an adjustment to a subsequent
		period for which a rate is established.
	CFDA	Catalog of Federal Domestic Assistance.
	Cognizant Agency	The Federal agency responsible for reviewing, negotiating,
	Cognizant Agency	and approving cost allocation plans or indirect cost
		proposals developed under OMB Circular A-87 on behalf
		of all Federal agencies.
	County School	Is designated as a local education service agency for the
	Superintendent	purpose of serving as an education service agency that is
	1	eligible to receive and spend local, state and federal monies
		to provide programs and services to school districts and
		charter schools within the county.
	Disallowed Costs	Those charges to an award that the Secretary determines to
		be unallowable, in accordance with the applicable Federal
		cost principles or other terms and conditions contained in
		the award.
	ED	U. S. Department of Education.
	EDGAR	Education Department General Administrative
		Regulations. 34 CFR Parts 74, 75, 76, 77, 78, 80, 81, 82,
	D 1	85, 86, 97, 98, and 99.
	Educational	Colleges, universities, and community colleges.
	Institutions	
	Federal Awarding	The Federal agency that provides an award to the recipient.
	Agency	Indicate and note which has the course described.
	Fixed Rate With Carry	Indirect cost rate which has the same characteristics as a
	Forward	predetermined rate, except that the difference between the
1		estimated costs and the actual, allowable costs of the

	period covered by the rate is carried forward as an
	adjustment to the rate computation of a subsequent period.

C. Definitions / Terms / Acronyms

FPFO	These are the identifying codes used by ADE for each line item on the AFR.
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Funding Period	Period of time when Federal funding is available for
	obligations by the recipient.
Government	State or local government or a federally recognized Indian
	tribal government.
Grant	An award of financial assistance, including cooperative
	agreements, in the form of money, or property in lieu of
	money, by the Federal Government to an eligible grantee.
Grantee	(1) The government to which a grant is awarded and
	which is accountable for the use of the funds
	provided.
	(2) The legal entity other than a government subject to
	34 CFR Part 80 to which a grant is awarded and
	which is accountable to the Federal Government for
	the use of the funds provided.
	(3) The grantee is the entire legal entity even if only a
	particular component of the entity is designated.
Grant Period	The period for which funds have been awarded.
Indirect Costs	Those costs of a general nature which are not readily
	identifiable with the activities of the grant but are,
	nevertheless, incurred for the joint benefit of those
	activities and other activities or programs of the
	organization.
	(1) They are incurred for a common or joint purpose
	benefiting more than one cost objective.
	(2) Not readily assignable to the cost objectives
	specifically benefited, without effort
	disproportionate to the results.
Indirect Cost Poo	
illuliect Cost Foc	programs or other cost objectives.
Indirect Cost Rat	1 0 0
monoci cost Rut	proportion of indirect costs each program should bear. It is
	the ratio (expressed as a percentage) of the indirect costs to
	a direct cost base.
	a direct cost base.

C. Definitions / Terms / Acronyms

Local Education Agency	(1) A public board of education or other public authority legally constituted within a state for either administrative control of or direction of, or to perform service functions for, public elementary or secondary schools in a city, county, township, school district, or other political subdivision of a state or such combination of school districts or
	counties a state recognizes as an administrative agency for its public elementary or secondary schools. (2) Any other public institution or agency that has
	administrative control and direction of a public elementary or secondary school. (3) It also includes any other public institution or agency that has administrative control and direction of a vocational education program.
Local Government	A county, municipality, city, town, township, local public authority, school district, special district, intrastate district, council of governments, any other regional or interstate government entity, or any agency or instrumentality of a local government.
Nonprofit	As applied to an agency, organization, or institution, means that it is owned and operated by one or more corporations or associations whose net earnings do not benefit, and cannot lawfully benefit, any private shareholder or entity.
Non-Federal Audit Services	Fees paid for audit services which do not include fees paid for completion of a federal single audit. These cannot be included in indirect costs.
Non-Restricted Rate	Programs or grants which do not have a statutory requirement prohibiting the use of federal funds to supplant non-federal funds will use this rate. Examples are the major food programs such as National School Lunch.
OMB	Office of Management and Budget.

OMB Circular A-87	Office of Management and Budget Cost Principles for State, Local, and Indian Tribal Governments.
	This Circular establishes principles and standards for determining costs for Federal awards carried through grants, cost reimbursement contracts, and other agreements with state and local governments and federally-recognized Indian tribal governments.
	 Costs must be accorded consistent treatment. Costs can only be indirect or direct but not both. Like costs cannot be treated as an indirect cost for one grant and a direct cost for another grant. Costs cannot be interchanged between direct and indirect during the year.
OMB Circular A-21	Office of Management and Budget Cost Principles for Educational Institutions.
OMB Circular A-110	Uniform Administrative Requirements for Grants and Other Agreements with Institutions of Higher Education, Hospitals, and other Non-Profit Organizations.
OMB Circular A-122	Office of Management and Budget Cost Principles for Non-Profit Organizations.
Restricted Rate	Programs or grants which have a statutory requirement prohibiting the use of federal funds to supplant non-federal funds must use this rate.
Severance Pay	These are actual expenditures paid to employees for unused vacation and sick leave who have terminated employment during the past fiscal year.
State Educational Agency	The state board of education or other agency or officer primarily responsible for the supervision of public elementary and secondary schools in the state.
Subaward	An award of financial assistance in the form of money, or property in lieu of money, made under an award by a recipient to an eligible subrecipient or by a subrecipient to a lower tier subrecipient.
Subgrant	An award of financial assistance in the form of money, or property in lieu of money, made under a grant by a grantee to an eligible subgrantee.
Subgrantee	The government or other legal entity to which a subgrant is awarded and which is accountable to the grantee for the use of funds.

C. Definitions / Terms / Acronyms

Title 15	Education statues under Arizona Revised Statues.
USFR	Uniform System of Financial Records established pursuant
	to A.R.S. 15-271. Represents the accounting systems,
	accounting methods and procedures to be used by school
	districts.
USFRCS	Uniform System of Financial Records for Arizona Charter
	Schools established pursuant to A.R.S. 15-271. Represents
	the accounting systems, accounting methods and
	procedures to be used by charter schools.

D. Overview of Indirect Cost Rate Process

Indirect Cost Plan	ADE submits the costs principles and methodology to be used to calculate the indirect cost rates for LEAs. A draft plan is required to be submitted to USDOE by December 31 of the year prior to the expiration of the current approved plan. A new plan is due to USDOE by December 31, 2006.
	Current plan expires June 30, 2007.
Review	USDOE reviews the draft plan. After review, both USDOE and ADE sign off on the new plan.
Approved Plan	ADE then uses the methodology in the plan to calculate indirect cost rates for the LEAs annually.
Rates Issued To LEA's	The following LEA's are issued annual indirect cost rates: Districts Charter Holders County School Superintendent Colleges and Universities Other State Agencies Other Local Governments
AFR Filed	Both school districts and charter holders are required to submit their AFR electronically to ADE by 10/15/XX.

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D. Overview of Indirect Cost Rate Process

Charter Holder Review	Obtain an up to date listing of all charter holders and determine which holders are in their first and second year of operation.
	These holders will receive the calculated state average rate in lieu of a calculated rate from their AFR.
Budget Tools Query	Select some districts and charter holders and query the Budget Tools Program to run a query on the indirect calculations.
	Note: If this program is not operational or has problems, request a query from school finance.
Query Review	Review the data and test the numbers using an excel spreadsheet.
Run Calculations	Perform the Run Calculations option from the menu of the Indirect Cost Program.

	Verify that the calculated rates match the "test"
	calculations from the sampled districts and charter holders.
	Deview the Deport Editor page to approve the general is
	Review the Report Editor page to ensure the report is
	accurate and includes all the necessary information.
Dagulta	If there are discussed in a determine what they are and
Results	If there are discrepancies, determine what they are and
	correct.
	Once completed LEA's will have copies to the
	Once completed, LEA's will have access to the information.
	information.
Wala Daga	Develop a Data list to submit to Courte Management to
Web Page	Develop a Rate list to submit to Grants Management to
	place on their web page for access by LEA's.
Clara Ont	Description of the section of the se
Close-Out	Respond to calls and questions from LEA's regarding the
	rates.
I Indotes	Deviced college restance will be incorred of touche made and an allowed at the made and a second of the second of
Updates	Periodically, rates will be issued after the main calculation.
	Once a month, verify if there are amended AFR's filed. If
	so, it could affect the rates. Check for this. You may have
	to revise an LEA's rate.

E. Indirect: Important Criteria

Basic Formula		Actual Indirect Costs	
	Plus Carry Forward Provision		
	Equals Indirect Cost Pool Total		
	Indirect Cost Pool Total		
	Divided By	Direct Cost Total	
	Equals Fixed Rate with Carry Forward (%)		
Maximum Rate	The maximum rate that can be taken is the lessor of the following three criteria:		
	 The maximum rate allowed by the grant or The rate issued to the LEA by ADE or The actual indirect costs incurred if less than the two criteria above. 		

Statutory Limitation	EDGAR requirements limit the maximum rate allowed:
	 Restricted Rate is limited to 8.00 %. Non-restricted Rate is limited to 25 .00 %.

F. Districts

	Indirect Cost Pool Calculation	Non- Restricted	Restricted
Add	Function 2500 (Business and Finance)	00	00
Add	Function 2840 (Data Processing)	00	00
Add	Telephone & Communications (6530)	00	00
Add	Function 2600 (Plant Maintenance)	00	N/A
Add	Federal Audit Services	00	00
Add	Severance Pay	00	00
Equals	Total Indirect Cost Pool	00	00
Add	Carry Forward Adjustment	00	00
Add	Carry Forward Adjustment – Prior Year	00	00
Equals	Indirect Cost Pool	00	00
	Indirect Cost Base Calculation		
Add	Total Fund 001 (M & O)	00	00
Add	Classroom Site Fund	00	00
Add	Total Fund 500 (Lease Over 1 Year)	00	00
Add	Total Fund 505 (Lease 1 Year or Less)	00	00
Add	Total Fund 506 (Sale)	00	00
Add	Special Projects for Funds 100 – 499	00	00
Add	Food Services (Fund 510)	00	00
Less	Tuition (Object Code 6560-6569)	00	00
Less	Capital Expenditures for Funds 100 - 499	00	00
Less	Capital Expenditures for Fund 510	00	00
Less	Severance Pay	00	00
Less	Indirect Cost Pool Total	00	00
Equals	Base	00	00
	Issued Rate (Indirect divided by Base)	00 %	00 %
	Carry Forward Computation		
Add	Actual Indirect Costs	00	00

Less	Prior Year Fixed Rate X This Year's Base	00	00
Equals	Carry Forward Balance	00	00

F. Line Item Explanations

Based on USFR	
Function 2500	Support Services – Business Activities concerned with paying, transporting, exchanging, and maintaining goods and services for the district. Include here the fiscal and internal services necessary for operating the district, including the Chief Business Official.
Function 2840	Data Processing Services Activities concerned with preparing for storage, storing data, and retrieving it for reproduction as information for management and reporting. This function includes system analysis, programming, and operations services.
Telephone & Communication 6530	Communications Services provided by persons or businesses to assist in transmitting and receiving messages or information. This category includes telephone, cable, satellite, and facsimile services as well as postage.
Function 2600 Plant	Operation and Maintenance of Plant Services Activities concerned with keeping the physical plant open, comfortable, and safe for use, and keeping the grounds, buildings, and equipment in effective working condition and state of repair. These include activities of maintaining safety in buildings, on the grounds, and in the vicinity of schools.
Audit Services – Federal (6330)	Other Professional Services Professional services other than educational services that support the operation of the district. Include medical doctors, lawyers, architects, auditors (<i>federal programs only</i>), accountants, therapists, audiologists, dietitians, editors, negotiation specialists, systems analysts, and planners.
Severance Pay	Total unused sick and vacation leave included in severance pay for all funds.

Total Indirect Cost Pool	This is the sum of the items in the numerator of the calculation.
Carry Forward Adjustment	The difference between the estimated costs and the actual costs is carried forward as an adjustment to a subsequent period for which a rate is established.
	This is a reasonableness test required by Circular A-87 and ADE's approved plan.
Indirect Cost Pool	This is the sum of the total indirect cost pool plus the carry forward balances. This represents the numerator portion of the calculation.
Total Fund 001	Maintenance and Operation Fund Accounts for all financial resources of the district except those required to be accounted for in another fund. It is the district's General Fund and is so identified for financial reporting purposes.
Classroom Site Fund	Classroom Site
	Control fund for Classroom Site Funds which includes base salary, performance pay, and other which is used for class size reduction, teacher compensation increases, AIMS intervention programs, teacher development, dropout prevention and teacher liability insurance premiums.
Total Fund 500	School Plant (Lease Over 1 Year
	Accounts for monies received from the sale of school property before July 1, 1998 or lease of school property for more than one year and used for payment of the outstanding bonded indebtedness, the reduction of district taxes, maintenance and operation, or capital outlay under criteria specified in A.R.S. 15-1102.
Total Fund 505	School Plant (Lease 1 Year or Less)
	Accounts for monies received from the lease of school property for 1 year or less and used for payment of the outstanding bonded indebtedness, the reduction of district taxes, maintenance and operation, or capital outlay under

	criteria specified in A.R.S. 15-1102.
Total Fund 506	School Plant (Sale)
	Accounts for monies received from the sale of school property after June 30, 1998, and used for the payment of outstanding bonded indebtedness, the reduction of district taxes, or capital outlay under criteria specified in A.R.S. 15-1102.
Special Projects	Federal and State Projects 100 – 499
	A group of funds used to account for revenues and expenditures of federally funded projects and state funded projects.
Food Services	Fund 510
	Accounts for the financial operations of school activities that have as their purpose the preparation and serving of regular and incidental meals and snacks in connection with school functions.
Tuition	Object Code 6560 – 6569
	Expenditures to reimburse other educational institutions that educate students residing in the district. See A.R.S. 15-764, 15-824, and 15-825.
Capital Expenditures	For Funds 100 – 499
	Related to expenditures of federally funded projects.
Capital Expenditures	For Fund 510
	Related to food service expenditures.
Severance Pay	Total unused sick and vacation leave included in severance pay for all funds.
Total Indirect Cost Pool	This is the sum of the items in the numerator of the calculation. This is subtracted from the base or denominator of the calculation.
Base	This is the sum of the above items (starting with Total Fund 001) and represents the denominator of the

	calculation.
Indirect Rate	This is the total indirect cost pool divided by the base.
Carry Forward	This is the total actual indirect cost minus the prior year
Balance	fixed rate multiplied by the base total.
	-
Prior Year Fixed Rate	This takes the prior year's assigned indirect cost rate and
X Base	multiplies it by this year's base.

G. Charter Holders

	Indirect Cost Pool Calculation	Non- Restricted	Restricted
		Restricted	
Add	Support Services - Bus. Exp (Function 2500)	00	00
Less	Contracted Audit Fees – In Line Above	00	00
Add	Support Services – Central Exp. (Function 2800)	00	00
Add	Expenses for Communications (Object Code 6530)	00	00
Add	Operation / Maint. Of Plant Services (Function 2600)	00	N/A
Less	Land / Bldg. Lease Payments in Function 2600	00	N/A
Add	Federal Audit Services	00	00
Add	Severance Pay	00	00
Equals	Total Indirect Cost Pool	00	00
Add	Carry Forward Adjustment	00	00
Add	Carry Forward Adjustment – Prior Year	00	00
Equals	Indirect Cost Pool	00	00
	Indirect Cost Base Calculation		
Add	M & O Expenditures – Includes Classroom Site Fund	00	00
Add	Food Services (Fund 6100 - 6800)	00	00
Less	Capital Expenditures	00	00
Less	Tuition (Object Code 6560-6569)	00	00
Less	Severance Pay	00	00
Less	Indirect Cost Pool Total	00	00
Equals	Base	00	00
	Issued Rate (Indirect divided by Base)	00 %	00 %
	Carry Forward Computation		
Add	Actual Indirect Costs	00	00

Less	Prior Year Fixed Rate X This Year's Base	00	00
Equals	Carry Forward Balance	00	00

G. Line Item Explanations

Based on USFRCS	
Function 2500	Support Services – Business Activities concerned with paying, transporting, exchanging, and maintaining goods and services for the school. Include here the fiscal and internal services necessary for operating the school, including the Chief Business Official, fiscal services, purchasing services, warehousing and distributing services, and printing, publishing, and duplicating services.
Contracted Audit Fees	Non-federal contracted audit fees charged to 2500 are subtracted out.
Function 2800	Support Services – Central Activities, other than general administration, that support each of the other instructional and supporting services programs. These include planning, research, development, evaluation, information, staff, and data processing services as well as staff training.
Expenses for Communication 6530	Communications Services provided by persons or businesses to assist in transmitting and receiving messages or information. This category includes telephone, cable, satellite, and facsimile services as well as postage.
Operation / Maint. Of Plant Services Function 2600	Operation and Maintenance of Plant Services Activities concerned with keeping the physical plant open, comfortable, and safe for use, and keeping the grounds, buildings, and equipment in effective working condition and state of repair. These activities include supervision of operation and maintenance of plant services, operating building services, care and upkeep of ground services, care and upkeep of equipment services, vehicle operation and maintenance services, and security services.
Land / Bldg Lease Payments	Lease payments in Function 2600 are subtracted out.

Federal Audit Services (6300)	Purchased Professional and Technical Services Services which by their nature can be performed only by persons or firms with specialized skills and knowledge. Primary reason is for the service provided. Included are t services of architects, engineers, auditors, dentists, medic doctors, lawyers, consultants, teachers, counselors, technicians, therapists, accountants, etc.
Severance Pay	Total unused sick and vacation leave included in severan pay for all funds.
Total Indirect Cost Pool	This is the sum of the items in the numerator of the calculation.
Carry Forward Adjustment	The difference between the estimated costs and the actual costs is carried forward as an adjustment to a subsequent period for which a rate is established. This is a reasonableness test required by Circular A-87 and ADE's approved plan.
Indirect Cost Pool	This is the sum of the total indirect cost pool plus the car forward balances. This represents the numerator portion the calculation.
M & O Expenditures	Maintenance and Operation Fund Accounts for all financial resources of the school including those required to be accounted for separately (i.e. federal and state projects), and classroom site funds base salary, performance pay, and other.
Food Service Expenditures (6100 - 6800)	Food Service Costs for food used in the school food service program.
Capital Acquisitions	Capital Assets 0180 – 0184 Assets of the school such as land improvements, building and improvements, and equipment, and construction in progress.
Tuition	Object Code 6560 – 6569

	Expenditures to reimburse other educational institutions that educate students residing in the district. See A.R.S. 15-764, 15-824, and 15-825.
Severance Pay	Total unused sick and vacation leave included in severance pay for all funds.
Total Indirect Cost Pool	This is the sum of the items in the numerator of the calculation. This is subtracted from the base or denominator of the calculation.
Base	This is the sum of the above items (starting with M & O) and represents the denominator of the calculation.
Indirect Rate	This is the total indirect cost pool divided by the base.
Carry Forward Balance	This is the total actual indirect cost minus the prior year fixed rate multiplied by the base total.
Prior Year Fixed Rate X Base	This takes the prior year's assigned indirect cost rate and multiplies it by this year's base.